

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 AID-05 CEQ-01 CIAE-00 SOE-02

COME-00 DODE-00 EB-08 EPA-01 INR-10 L-03 NSF-01

NSAE-00 PM-05 OES-07 SS-15 SP-02 DOE-15 INT-05

SSO-00 INRE-00 NSCE-00 ICAE-00 DOEE-00 DOTE-00

FAA-00 HEW-04 /111 W

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O 201711Z APR 78

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 8673

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

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C O N F I D E N T I A L SECTION 01 OF 04 GENEVA 06024

BRUSSELS ALSO FOR USEEC

E.O. 11652: GDS

TAGS: CSCE ECE SENV XH

SUBJECT: ECE 33RD PLENARY: ENVIRONMENTAL HIGH-LEVEL
MEETING

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SUMMARY: WESTERN CAUCUS FINALLY REACHED CONSENSUS ON
HOW TO HANDLE ENVIRONMENTAL HIGH-LEVEL MEETING (HLM)
AFTER ONE WEEK OF TOUGH NEGOTIATING AND CONSIDERABLE
CONCESSIONS BY COUNTRIES HOLDING TWO RADICALLY OPPOSED
VIEWS. DRAFT OMNIBUS RESOLUTION (KEY PARTS OF TEXT
BELOW) GIVEN TO EASTERN CAUCUS APRIL 19 AND CONTACT

GROUP BEGINNING NEGOTIATION APRIL 20. NORDICS WERE UNDER INSTRUCTIONS TO SEEK DECISION IN PRINCIPLE ON HIGH-LEVEL MEETING INCLUDING TOPIC OF TRANSBOUNDARY AIR POLLUTION, AND FELT THAT SINCE 32ND ECE PLENARY HAD REQUESTED PRELIMINARY WORK TIME WAS RIGHT FOR DECISION. EC-9 HAD FIRM INSTRUCTIONS TO RESIST DECISION IN PRINCIPLE, AND ALSO WISHED TO DEFER DEFINITE DECISION ON TOPICS FOR HLM. AFTER SEVERAL LATE NIGHT SESSIONS WHERE IT APPEARED IMPASSE HAD BEEN REACHED, U.S. PROPOSED TEXT CONTAINING POSITIVE WORDING BUT NO DECISION IN PRINCIPLE, ONE TOPIC, AND WELL ELABORATED WORK PROGRAM. AFTER LAST DITCH ATTEMPT BY EC TO INSIST ON THREE TOPICS--WHICH U.S. STOUTLY RESISTED--COMPROMISE WAS REACHED APRIL 19 ON U.S. PROPOSAL WITH ADDITION OF SECOND TOPIC ON LOW AND NON-WASTE TECHNOLOGY. END SUMMARY.

1. THE WESTERN POSITION (AS WAS CASE LAST YEAR) LEAVES ALMOST NO ROOM FOR MANEUVER WITH EAST. HLM'S ARE INCORPORATED INTO ONE LONG OMNIBUS RESOLUTION, AND ALSO AS WAS CASE LAST YEAR, EAST WILL SEEK TO DIVIDE RESOLUTION INTO TWO OR THREE PARTS TO HIGHLIGHT HLMS, AND WILL ALSO ATTEMPT TO BEEF UP LANGUAGE, TO MAKE IT MORE POSITIVE. THROUGH INFORMAL CONTACTS SOVIETS KNOW THAT EC-9 WILL NOT ACCEPT DECISION IN PRINCIPLE, U.S. WILL ACCEPT NO MORE THAN TWO TOPICS, AND WEST WILL INSIST ON TWO-STAGE PROCESS, WITH ANY HLM (DECISION ON WHICH TO CONFIDENTIAL

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BE REVIEWED AT 34TH SESSION) AS CULMINATION OF PREPARATORY WORK. DESPITE POSTURING ON PART OF EASTERN CAUCUS, IN OUR VIEW SOVIETS KNOW THEY HAVE NO ALTERNATIVE BUT TO ACCEPT THIS BASIC POSITION.

2. EC-9, NORDICS AND NEUTRALS HAVE ALL EXPRESSED DEEP APPRECIATION FOR ACTIVE MEDIATING ROLE PLAYED BY U.S. SOVIETS ALSO ARE AWARE THAT U.S. HAS WORKED TO ENSURE THAT THIS YEAR'S RESOLUTION IS A STEP FORWARD COMPARED TO LAST YEAR. IN OUR VIEW, THIS STEP FORWARD WILL TAKE THE WIND OUT OF ANY ATTEMPT BY SOVIETS TO EMBARK ON EXTENSIVE PROPAGANDA CAMPAIGN AGAINST "WESTERN INTRANSIGENCE" ON ONGOING AREAS OF COOPERATION WITHIN THE ECE.

3. AMBASSADOR HAD LENGTHY DISCUSSION WITH USSR DELEGATION APRIL 17 IN WHICH RELATIVE POSITIONS WERE DISCUSSED, PRIMARILY CONCERNING ENVIRONMENT MEETING PROPOSAL. WE MADE IT CLEAR U.S. SUPPORTED SERIOUS WORK PROGRAM BY ECE SENIOR ADVISERS ON ENVIRONMENT PROBLEMS (SAEP) WHICH WOULD LAY BASIS FOR A DECISION TO CONVENE A HIGH-LEVEL MEETING AT NEXT YEAR'S ECE SESSION, WITH TIMING

OF HIGH-LEVEL MEETING DURING LATTER HALF OF 1979.
HOWEVER, ACTIVE COOPERATION BY ALL GOVERNMENTS IN WORK
PROGRAM WOULD BE ESSENTIAL TO SUCCESS. USSR SIDE
PRESSED FOR AGREEMENT IN PRINCIPLE AT PRESENT MEETING.
WE MADE CLEAR U.S. COULD AGREE, ON CONDITION THAT
DECISION WOULD HAVE TO BE REVIEWED NEXT YEAR IN LIGHT
OF SAEP RESULTS, BUT THAT IN VIEW OF EC POSITION, USSR
SHOULD HAVE NO ILLUSIONS ABOUT ACHIEVING AGREEMENT IN
PRINCIPLE AT CURRENT MEETING. OUR IMPRESSION IS THAT
USSR IS RECONCILED TO THIS, BUT WILL PRESS FOR AS
POSITIVE FORMULATIONS AS POSSIBLE. THEY ALSO APPEAR TO
WELCOME CURRENT U.S. ATTITUDE TO AN ENVIRONMENT MEETING.

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BRUSSELS ALSO FOR USEEC

SURPRISINGLY, THEY DID NOT EVEN RAISE QUESTION OF ENERGY CONFERENCE AT THIS MEETING WITH US. (ON ENERGY, THEY SEEM TO HAVE ADOPTED TACTIC THAT IT IS WEST, NOT THEY, THAT SHOULD BE THE DEMANDEUR FOR AN ENERGY CONFERENCE).
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ENCE).

4. RELEVANT PORTIONS OF WESTERN DRAFT DEALING WITH ENVIRONMENT ARE GIVEN BELOW. THE PREAMBULAR PARAGRAPHS CLOSE WITH FOLLOWING STATEMENTS:

RECALLING THE VIEW EXPRESSED BY THE EXECUTIVE SECRETARY IN HIS REPORT E/ECE/911 TO THE THIRTY-SECOND SESSION OF THE COMMISSION THAT THE AUTHORITY OF THE ECE COULD BE REINFORCED, AND ITS WORK IN THE RELEVANT AREA GIVEN AN ADDITIONAL IMPETUS, BY HIGH-LEVEL MEETINGS PROPERLY PREPARED AND HELD WITHIN THE ECE AT AN APPROPRIATE MOMENT,

AGREEING THAT ANY SUCH HIGH-LEVEL MEETING WITHIN THE FRAMEWORK OF THE ECE WOULD REQUIRE A PRECISE AND CAREFULLY PREPARED AGENDA; THAT THE SUBJECT-MATTER SHOULD REQUIRE A HIGH LEVEL OF REPRESENTATION; THAT SUCH A MEETING SHOULD HOLD PROMISE OF IMPORTANT DECISIONS; THAT THE TOPICS FOR CONSIDERATION SHOULD BE OF CONCERN TO THE REGION AS A WHOLE, AND NOT LEAD TO UNNECESSARY DUPLICATION OF THE WORK OF OTHER INTERNATIONAL ORGANIZATIONS;

HAVING CONSIDERED THE EXECUTIVE SECRETARY'S REPORTS E/ECE/936 CONTAINING A DETAILED ANALYSIS OF TOPICS WHICH, IN THE LIGHT OF THE VIEWS OF MEMBER GOVERNMENTS, MAY BE APPROPRIATE FOR CONSIDERATION AT A HIGH-LEVEL MEETING WITHIN THE FRAMEWORK OF THE ECE ON THE PROTECTION OF THE ENVIRONMENT, AND E/ECE/937 ON THE MODALITIES OF ORGANIZING SUCH A HIGH-LEVEL MEETING AND ON THE PROCEDURAL AND ORGANIZATIONAL ISSUES RELATED THERETO,

5. OPERATIVE PARAGRAPHS:

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(8.) WELCOMES THE WORK OF THE SENIOR ADVISERS TO ECE GOVERNMENTS ON ENVIRONMENTAL PROBLEMS AND THE EXECUTIVE SECRETARY'S REPORTS E/ECE/936 AND E/ECE/937, IN RESPONSE

TO PART II OF RESOLUTION 1 (XXXII), CONCERNING A HIGH-LEVEL MEETING ON THE PROTECTION OF THE ENVIRONMENT WITHIN THE FRAMEWORK OF THE ECE;

(9.) EXPRESSES CONFIDENCE THAT SATISFACTORY PREPARATORY WORK BY THE SENIOR ADVISERS ON THE TOPICS AS REFERRED TO IN PARAGRAPH 11 BELOW AND IN PARTICULAR ON THE SUBJECT OF LONG-RANGE TRANSBOUNDARY AIR POLLUTION WOULD, TAKING INTO ACCOUNT THE CRITERIA SET OUT EARLIER IN THIS RESOLUTION, PERMIT THE PROMPT CONVENING OF A HIGH-LEVEL MEETING WITHIN THE FRAMEWORK OF THE ECE, IF POSSIBLE BEFORE THE END OF 1979;

(10.) AGREES THAT FURTHER AND DETAILED WORK BY THE SENIOR ADVISERS IS NEEDED TO PREPARE IMPORTANT DECISIONS, INCLUDING THE POSSIBLE FORMS OF APPROPRIATE AGREEMENTS WHICH WOULD BE ADOPTED AT A HIGH-LEVEL MEETING;

(11.) DECIDES TO REQUEST THE SENIOR ADVISERS--TAKING INTO ACCOUNT THE EXECUTIVE SECRETARY'S REPORT E/ECE/936 AND THE VIEWS EXPRESSED AT THE 33RD SESSION OF THE COMMISSION--TO PREPARE ON THE TOPICS LISTED BELOW, AND ON ANY OF THE OTHER TOPICS ENUMERATED IN PARAGRAPH 4 OF THE ABOVE REPORT ON WHICH THE SENIOR ADVISERS ON ENVIRONMENTAL PROBLEMS MAY AGREE, RECOMMENDATIONS AND CONCRETE PROPOSALS FOR IMPORTANT DECISIONS TO BE SUBMITTED TO A HIGH-LEVEL MEETING:

(A.) LONG-RANGE TRANSBOUNDARY AIR POLLUTION, INCLUDING:

(I) DEVELOPMENT OF POLICIES AND STRATEGIES AS A MEANS OF COMBATING THE DISCHARGE OF ATMOSPHERIC POLLUTANTS, INCLUDING THE HARMONIZATION OF EMISSION CONTROL POLICIES
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TO SECSTATE WASHDC IMMEDIATE 8675
INFO AMEMBASSY ANKARA
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BRUSSELS ALSO FOR USEEC

RELEVANT TO THE REDUCTION OF LONG-RANGE TRANSBOUNDARY
AIR POLLUTION STARTING WITH SULPHUR DIOXIDE, AND TAKING
ACCOUNT OF ALL RELEVANT FACTORS INCLUDING DAMAGE CAUSED
BY THE POLLUTANTS, COST ESTIMATES, AND THE COST OF
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REDUCING DISCHARGES, AND OF LOCAL REMEDIES;

(II) INTERGOVERNMENTAL CO-OPERATION IN RESEARCH AND
DEVELOPMENT ON METHODS TO REDUCE SULPHUR DIOXIDE
DISCHARGES AND TO STUDY THEIR EFFECTS ON HEALTH AND THE
ENVIRONMENT;

(III) EXCHANGE OF INFORMATION CONCERNING NEW AND
EXISTING SOURCES OF POLLUTION;

(IV) IMPLEMENTATION AND FURTHER DEVELOPMENT OF THE
COOPERATIVE PROGRAMME FOR THE MONITORING AND EVALUATION
OF THE LONG-RANGE TRANSMISSION OF AIR POLLUTANTS IN
EUROPE;

(V) DEVELOPMENT OF PROCEDURES AIMED AT AVOIDING DISPUTES CONCERNING DAMAGE CAUSED TO THE ENVIRONMENT BY ATMOSPHERIC POLLUTION;

(VI) POSSIBLE FORM OF AN AGREEMENT ON THE ABOVE POINTS.

(B.) LOW AND NON-WASTE TECHNOLOGY AND REUTILIZATION AND RECYCLING OF WASTES, INCLUDING:

(I) SUPPORT FOR RESEARCH/DEVELOPMENT INTO LOW AND NON-WASTE TECHNIQUES, INCLUDING THE REUTILIZATION AND RECYCLING OF WASTE; APPLICATION OF SUCH TECHNIQUES IN CERTAIN BRANCHES OF INDUSTRY WHICH HAVE CONSIDERABLE REPERCUSSIONS ON THE ENVIRONMENT;

(II) ENCOURAGEMENT FOR INDUSTRIAL CO-OPERATION AND TRADE IN LICENCES AND TECHNICAL KNOWLEDGE ABOUT PRODUCTS AND PROCESSES BASED ON "LOW AND NON-WASTE TECHNIQUES, CONFIDENTIAL

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INCLUDING THE REUTILIZATION AND RECYCLING OF WASTE";

(III) ARRANGEMENTS FOR THE PURPOSE OF CARRYING OUT INTERGOVERNMENTAL STUDIES TO ILLUSTRATE THE PRINCIPAL STAGES OF INTRODUCING "LOW AND NON-WASTE TECHNIQUES, INCLUDING THE REUTILIZATION AND RECYCLING OF WASTE";

(IV) SUPPORT FOR THE RAPID IMPLEMENTATION OF STUDY PROJECTS BY THE ECE/UN;

(V) STIMULATE THE EXCHANGE OF INFORMATION AMONG MEMBER GOVERNMENTS ON THE TYPE AND MAGNITUDE OF INCENTIVES UTILIZED TO ENCOURAGE NON-WASTE TECHNOLOGY AND ON THE METHODS USED IN REACHING DECISIONS WHETHER (OR NOT) TO PROCEED WITH THE DEVELOPMENT OF NON-WASTE TECHNOLOGY FOR VARIOUS TYPES OF INDUSTRIES;

(VI) POSSIBLE FORM OF AN AGREEMENT ON THE ABOVE POINTS.

(12.) FURTHER DECIDES TO REVIEW CONSTRUCTIVELY AT ITS 34TH SESSION THE PREPARATORY WORK OF THE SENIOR ADVISERS, WITH A VIEW TO TAKING DECISIONS ON A HIGH-LEVEL MEETING WITHIN THE FRAMEWORK OF THE ECE ON THE PROTECTION OF THE ENVIRONMENT;

(13.) REQUESTS THE SENIOR ADVISERS TO MEET IN SPECIAL SESSIONS TO CARRY OUT THESE RESPONSIBILITIES AND ASKS THE EXECUTIVE SECRETARY TO CONVENE A FIRST SUCH SPECIAL SESSION AS SOON AS POSSIBLE, PREFERABLY IN JUNE, 1978.

THE SENIOR ADVISERS MAY CREATE SPECIAL GROUPS AS DEEMED
APPROPRIATE;

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BRUSSELS ALSO FOR USEEC

6. WESTERN CAUCUS HAS INSISTED ON TECHNICAL GUIDELINES
TO ENSURE SUBSTANTIVE WORK PROGRAM BY SAEP AND TO PUT
EAST ON NOTICE THAT WEST WILL ONLY AGREE TO HLM MEETING
IF PREPARATORY WORK IS MEANINGFUL AND THOROUGH.
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7. INITIAL REACTION IN FIRST CONTACT GROUP MEETING WAS
CRITICAL BUT RESTRAINED. USDEL WILL REPORT FURTHER AS
NEGOTIATIONS PROGRESS. VANDEN HEUVEL

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